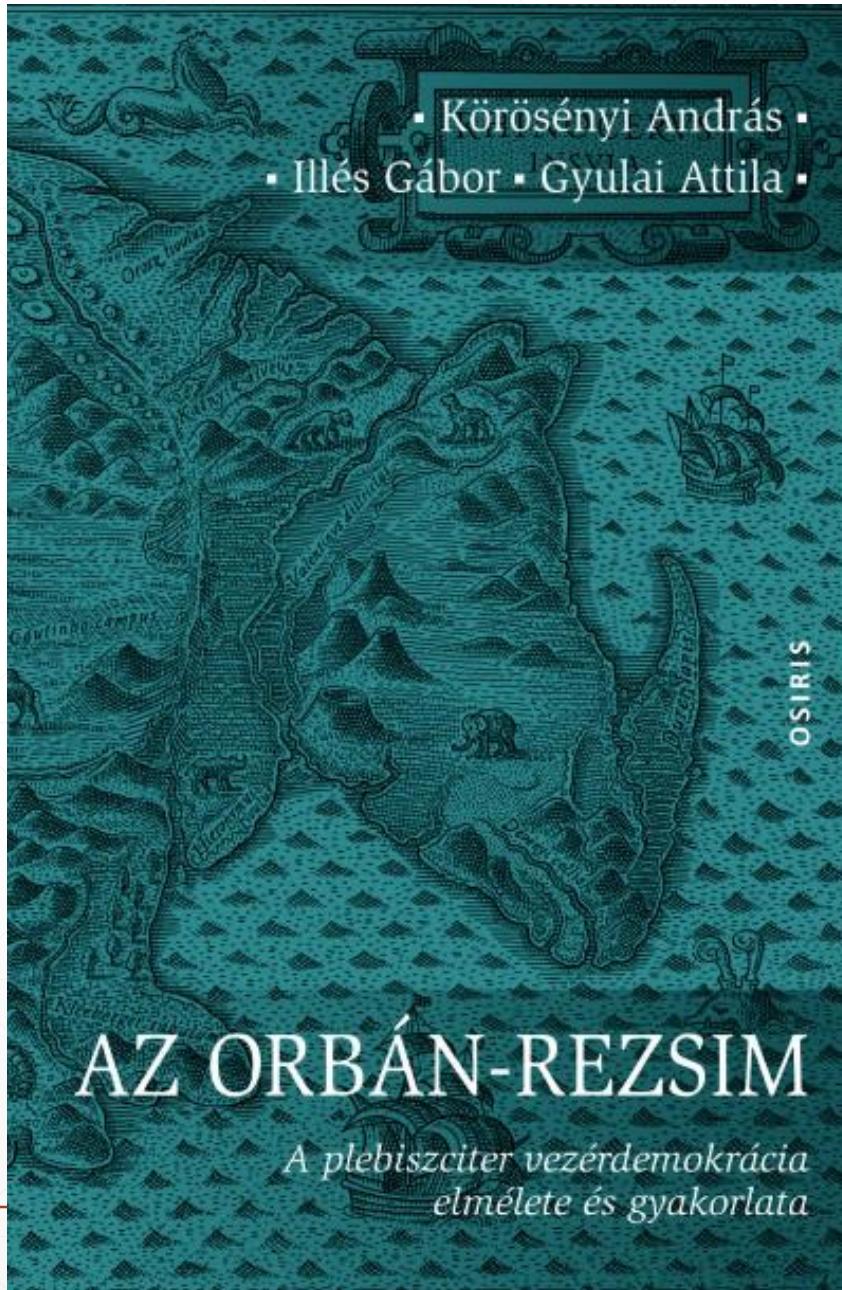
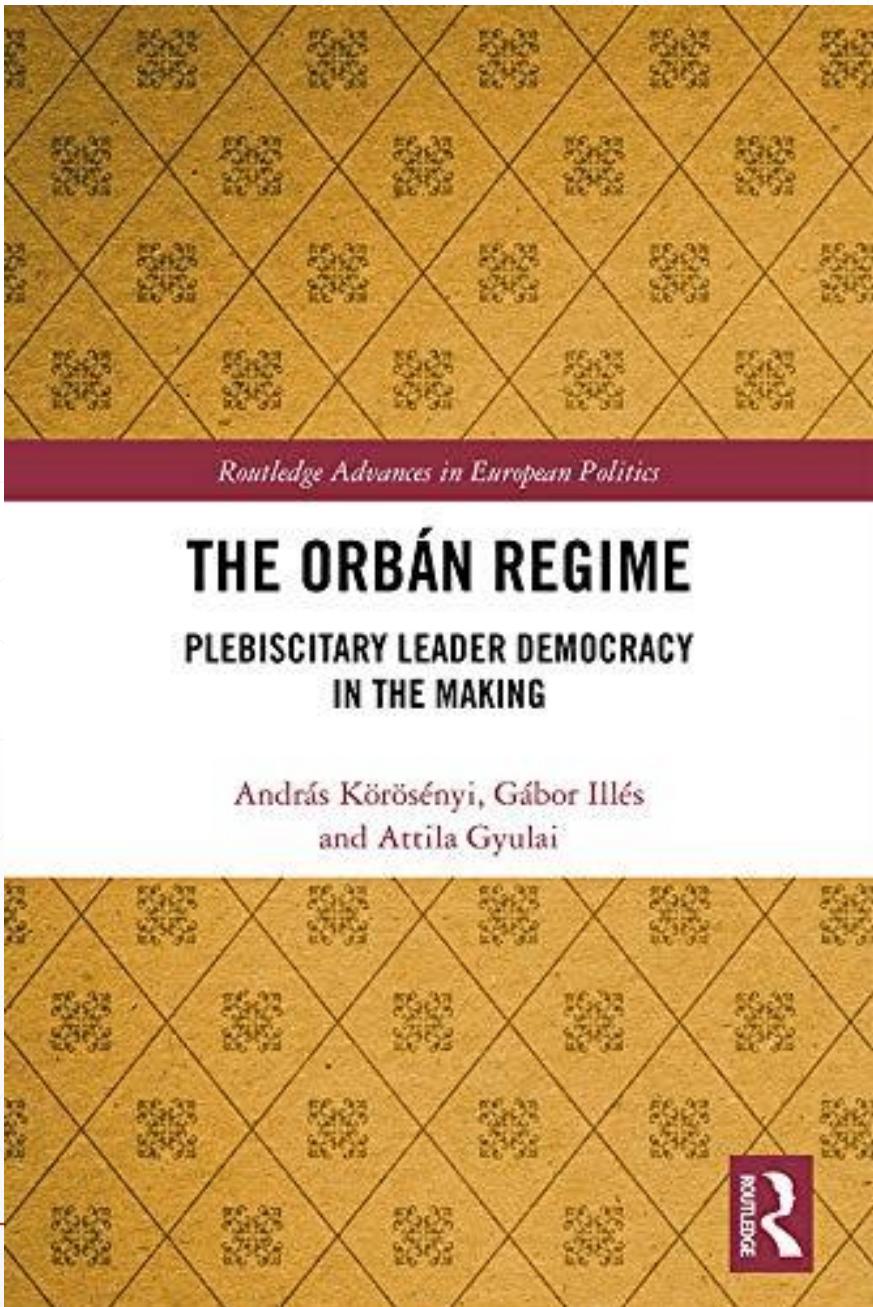


# The political logic of the Orbán regime

---

András Körösényi – Gábor Illés – Attila Gyulai



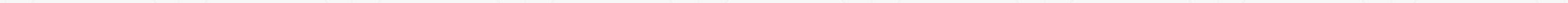
# The outline of the book

- Chapter 1. Introduction: the major approaches to the Orbán regime and an alternative
- Chapter 2. Plebiscitary leader democracy in theory and in practice
- **Chapter 3. The primacy of politics: maintaining the capacity to act**
- Chapter 4. Reconstructing the polity: constitutional tinkering and institutional reorganisation
- Chapter 5. The informal side of reconstructing the polity
- **Chapter 6. Bricolage and realism in public policy-making**
- Chapter 7. Concluding remarks: the implications of plebiscitary leader democracy



# I. The primacy of politics

- Creating and recreating the capacity to act through
  - drawing favorable lines of antagonism (Laclau and Mouffe 2001; Laclau 2005)
  - ruling the political agenda
- Flexibility over ideology
  - „governing is the art of ruling the moment” (G. Fodor 2015)
- Political considerations trump policy-plans and institutional design (polity)



## **II. Political practices**

- **Constructing charisma**

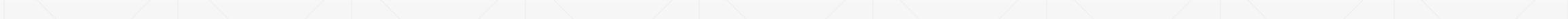
- Manufactured charisma (Green 2010) vs. „virtual” charisma (Illés 2022)
- Role of storytelling, myths in constructing the charismatic bond (Willner 1984)
  - Inserting issues into the „populist myth” (Casullo 2020) of freedom fight
  - E.g. campaign against NGO-s, migrant relocation
- „Exceptionalisation”
  - Magnifying crisis-perceptions / reinterpreting crises
  - E.g. refugee crisis in 2015; COVID-19 crisis



## II. Political practices

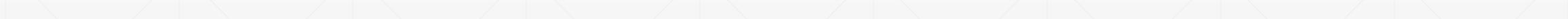
### ▪ Selective responsiveness

- „Feeling out” out popular predispositions and forming them (Illés–Körösényi 2023)
  - Forming decision-making preferences through framing (Körösényi et al. 2022)
    - E.g. the Russian aggression against Ukraine
  - Forming attitudes through long-term propaganda exposure
    - E.g. attitudes regarding the EU (Bíró-Nagy 2022)
- Maintaining unpopular policies
  - E.g. building of sports facilities; preferential treatment of religious schools; voting rights for Hungarians living abroad
- Unpopularity/resistance and oppositional challenges might result in „responsiveness by yielding”
  - E.g. Sunday shutdown of stores, Budapest bid for 2024 Olympics, internet tax



## II. Political practices

- **Bricolage** (Carstensen 2011; 2016)
  - Combining heterogenous ideas and various logics in policy-making
    - Ideational incoherence in social and family policies (Szikra 2014; Bartha et al. 2020)
    - Mixing statist (Appel–Orenstein 2018; Bluhm–Varga 2019) and neoliberal (Bohle–Greskovits 2018) economic policies
    - Electoral logic, clientelist logic, international institutional logic, etc.
  - Muddling through+flexible relationship towards policy-planning
  - Fit with the primacy of politics
    - *pace* the importance of enrichment (Magyar 2016; Magyar–Madlovics 2020): political logic
    - *pace* the importance of ideology (Enyedi 2023): at most a „quasi-ideology” (realism)



### III. Conclusion: implications of the political logic

- Politics of reconstruction (Skowronek 1997; 2004): conflicts of authority, institutional change, **elite change**, discursive change
- (Neo-)prebendalism (Csillag and Szelényi 2015; Szelényi 2016): flexibilizing **property relations**
- Effects on society
  - Heterogenous policy ideas → **heterogenous social coalition** (Enyedi–Tardos 2018; Scheiring 2020; Huszár 2022)
  - Identity politics: **polarization of perception** (Patkós 2018)



# References

- Appel, Hilary – Mitchell A. Orenstein (2018): From Triumph to Crisis: Neoliberal Economic Reform in Postcommunist Countries. Cambridge: Cambridge University Press.
- Bartha, Attila – Zsolt Boda – Dorottya Szikra (2020): When Populist Leaders Govern: Conceptualising Populism in Policy Making. *Politics and Governance*, 8(3): 71–81.
- Bíró-Nagy, András (2022): Szeretlek is, meg nem is: A Fidesz szavazói és az Európai Unió. In: Balázs Böcskei – Andrea Szabó (eds.): Az állandóság változása. Parlamenti választás 2022. Budapest: Gondolat – TK PTI. 219–233.
- Bluhm, Katharina és Mihai Varga (2019): Conservative Developmental Statism in East Central Europe and Russia. *New Political Economy*, 25(4): 642–659.
- Bohle, Dorothee és Béla Greskovits (2018): Politicising Embedded Neoliberalism: Continuity and Change in Hungary's Development Model. *West European Politics*, 42(5): 1069–1093.
- Carstensen, Martin B. (2011): Paradigm Man vs. the Bricoleur: Bricolage as an Alternative Vision of Agency in Ideational Change. *European Political Science Review*, 3(1): 147–167.
- Carstensen, Martin B. (2016): Bricolage as an Analytical Lens in New Institutional Theory. In: Anthony Petros Spanakos – Francisco Panizza (eds.): Conceptualising Comparative Politics. London: Routledge. 46–67.
- Casullo, María Esperanza (2020): Populism and Myth. In: Emmy Eklundh – Andy Knott (eds.): The Populist Manifesto. London – New York: Rowman & Littlefield. 25–38.
- Csanádi, Mária – Márton Gerő – Miklós Hajdu – Imre Kovách – Mihály Laki – István János Tóth (2022): Introduction. In: Dynamics of an Authoritarian System. Hungary, 2010–2021. Budapest–Vienna–New York: CEU Press. 1–10.
- Csillag, Tamás – Iván Szelényi (2015): Drifting from Liberal Democracy: Traditionalist/Neoconservative Ideology of Managed Illiberal Democratic Capitalism in Post-Communist Europe. *Intersections: East European Journal of Society and Politics*, 1(1): 18–48.
- Enyedi, Zsolt (2023): Illiberal conservatism, civilizational ethnocentrism, and paternalist populism in Orbán's Hungary. *CEU DI Working Papers*, 2023/03.
- Enyedi, Zsolt – Róbert Tardos (2018): A magyar választók társadalmi beágyazottsága és ideológiai tagoltsága. In: Balázs Böcskei – Andrea Szabó (eds.): Várorozások és valóságok. Parlamenti választás 2018. Budapest: MTA TK PTI–Nápvilág. 43–77.
- G. Fodor Gábor (2015): „A rendszer igazságait védem” – Interview with Gábor G. Fodor. *Magyar Narancs*, 8 March 2015. <https://magyarnarancs.hu/belpol/a-rendszer-igazsagait-vedem-93802>
- Green, Jeffrey E. (2010): The Eyes of the People: Democracy in an Age of Spectatorship. Oxford: Oxford University Press.

# References

- Huszár, Ákos (2022): A Fidesz-támogatók előre mennek, az ellenzékiek meg hátra? Osztályszavazás Magyarországon. In: Balázs Böcskei – Andrea Szabó (eds.): Az állandóság változása. Parlamenti választás 2022. Budapest: Gondolat – TK PTI. 87–111.
- Illés Gábor (2022): A realista Orbán Viktor. In: Balázs Böcskei – Andrea Szabó (eds.): Az állandóság változása. Parlamenti választás 2022. Budapest: Gondolat – TK PTI. 183–198.
- Illés, Gábor – András Körösényi (2023): The touch of the leader: representation and responsiveness in plebiscitary leader democracy, *Distinktion: Journal of Social Theory*, DOI: [10.1080/1600910X.2023.2220086](https://doi.org/10.1080/1600910X.2023.2220086)
- Körösényi, András – Veronika Patkós – Benegúz Plesz – Pál Susánszki (2022): The potentials of heresthetic and rhetoric in an open framing situation: Theory and evidence from a survey experiment. *European Political Science Review*, 14(1): 94–114.
- Körösényi, András – Attila Gyulai – Gábor Illés (eds.)(2022): *Vezérdemokráciák a világban*. Budapest: Ad Librum.
- Laclau, Ernesto – Chantal Mouffe (2001): Hegemony and Socialist Strategy. London – New York: Verso.
- Laclau, Ernesto (2005): On Populist Reason. London – New York: Verso.
- Magyar, Bálint (2016): Post-Communist Mafia State. Budapest: CEU Press.
- Magyar, Bálint–Bálint Madlovics (2020): The Anatomy of Post-Communist Regimes: A Conceptual Framework. Budapest–New York: CEU Press.
- Scheiring, Gábor (2020): The Retreat of Liberal Democracy: Authoritarian Capitalism and the Accumulative State in Hungary. Cham: Springer Nature (Palgrave Macmillan)
- Skowronek, Stephen (1997): The Politics Presidents Make: Leadership from John Adams to Bill Clinton. Cambridge, MA: The Belknap Press of Harvard University Press.
- Skowronek, Stephen (2004): Reconstructive Leadership. In: George R. Goethals – Georgia J. Sorenson – James MacGregor Burns (eds.): Encyclopedia of Leadership. Thousand Oaks, CA: SAGE, 1370–1373.
- Szelényi, Iván (2016): Weber's Theory of Domination and Post-Communist Capitalisms. *Theory and Society*, 45(1): 1–24.
- Szikra, Dorottya (2014): Democracy and Welfare in Hard Times: The Social Policy of the Orbán Government in Hungary between 2010 and 2014. *Journal of European Social Policy*, 24(5): 486–500.
- Tóth, István János – Miklós Hajdu (2022): Cronyism in the Orbán Regime: An Empirical Analysis of Public Tenders, 2005–2021. In: Mária Csanádi – Márton Gerő – Miklós Hajdu – Imre Kovách – Mihály Laki – István János Tóth: Dynamics of an Authoritarian System. Hungary, 2010–2021. Budapest–Vienna–New York: CEU Press. 230–274.
- Willner, Ruth Ann (1984): The Spellbinders: Charismatic Political Leadership. New Haven – London: Yale University Press.